

**House Committee on Education**

October 16, 2013

Testimony HB 4269

Good Morning Madame Chair and committee members. Thank you for giving me this opportunity to speak on behalf of House Bill 4269; it has been a long time coming. School safety has been an increasing issue over the last 15 years. There have been mass shootings in high schools, elementary schools, and colleges across the nation consistently over this 15 year timeframe. It should not have to take a tragedy to implement safeguards in lockdown procedures, we need to take preventative measures.

House Bill 4269 would create a governor appointed school safety commission within the state. This commission would be responsible for the following four items:

1. Studying and determining best practices for minimizing the risk of violent incidents at schools.
2. Recommending policies and practices for public and nonpublic schools to implement in order to prevent violent incidents at schools.
3. Make recommendations to the legislature on appropriate legislation that would help minimize violent incidents at schools.
4. Publicize its findings and recommendations.

In my opinion, there is a great disparity in school lockdown procedures in regards to emergency response. When a violent incident at a school is taking place, emergency response arrives and sees a blank page. What I mean by this is, they do have the blueprint of the school, but they do not have the lockdown procedure that the school practices.

If the emergency responders knew the procedure a school practiced, they would be better served in dealing with a violent incident. However, this is just my personal view. I feel a school safety commission could really figure out which procedure and practice would be most efficient. By hearing parents, teachers, law enforcement, and principals input on what works best -the legislature would be well equipped to create legislation which would protect our children.

In January, Oklahoma created a school safety commission to evaluate school safety in the wake of the elementary school massacre in Connecticut. Leading this nonpartisan school safety commission is Lt. Gov. Todd Lamb, a former U.S. Secret Service Agent.

Lt. Gov. Lamb stated:

"Our children deserve safe and secure learning environments, and this commission is committed to doing just that. Each commission member brings experience from their respective field that will generate ideas and solutions to enhance school security"

That is spot on with what House Bill 4269 is attempting to accomplish.

Following the creation of Oklahoma's safety commission the commission recommended a four bill package in April. Senate Bills 256-259 were introduced and passed easily through both chambers. I have provided each member with a copy of each bill in their packets. I will briefly describe each bill.

SB 256 - increases the number of emergency drills

SB 257- creates the Oklahoma School Safety Institute within the Department of Homeland Security

SB 258- allows school districts to share their emergency plans with local law enforcement.

SB 259- Requires schools to report to law enforcement officials unauthorized firearms found on school grounds

Thank you.

**BILL SUMMARY**  
1st Session of the 54<sup>th</sup> Legislature

<b>Bill No.:</b>	<b>SB256</b>
<b>Version:</b>	<b>Engrossed</b>
<b>Request Number:</b>	
<b>Author:</b>	<b>Speaker Shannon</b>
<b>Date:</b>	<b>3/25/2013</b>
<b>Impact:</b>	<b>Not Required</b>

**Research Analysis**

The measure requires that in addition to the two lockdown drills required in statute, school districts must conduct a minimum of eight safety drills. This must include two fire drills per school year. Each fire drill will be conducted within the first 15 days of each semester and must include a distinctive audible signal designated as the fire alarm. Schools must conduct two intruder drills each year for the purpose of mitigating injuries or death by executing a plan as an alternative to lockdown. Intruder also drills must be conducted within the first 15 days of each semester. Schools must conduct two tornado drills per school year with at least one in the months of September and March. Administrators may determine the use of the remaining drills. Districts must documents each fire drill and keep the records for at least three years to be made available to the State Fire Marshal upon request. Districts also must document all other drills and file copies at the school, the district administrative office and the Institute for School Security Resources.

Prepared By: Dawn Marks

**Fiscal Analysis**

Not required.

Prepared By: Mark Tygret

**Other Considerations**

None.

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# An Act

ENROLLED SENATE  
BILL NO. 256

By: Bingman, Ford and Burrage  
of the Senate

and

Shannon, Bennett, Hoskin,  
Inman and Sherrer of the  
House

An Act relating to school safety drills; requiring public schools to conduct a minimum number of certain safety drills; directing participation; directing documentation of certain drills to be reported; directing preservation of certain records; repealing 63 O.S. 2011, Section 176, which relates to fire drills in schools; providing for codification; providing an effective date; and declaring an emergency.

SUBJECT: School safety drills

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 5-149 of Title 70, unless there is created a duplication in numbering, reads as follows:

A. In addition to the two lockdown drills required pursuant to Section 5-148 of Title 70 of the Oklahoma Statutes, all public schools shall conduct a minimum of eight safety drills as follows:

1. Two fire drills per school year. Each fire drill shall be conducted within the first fifteen (15) days of each semester. The

fire drills shall include the sounding of a distinctive audible signal designated as the fire alarm signal;

2. Two intruder drills per school year. Intruder drills are conducted for the purpose of mitigating injuries or deaths by executing a plan as an alternative to the lockdown method. Each intruder drill shall be conducted within the first fifteen (15) days of each semester;

3. Two tornado drills per school year with at least one drill being conducted in the months of September and March; and

4. The principal and superintendent of a public school district shall utilize the remaining required safety drills in any manner provided in this section or Section 5-148 of Title 70 of the Oklahoma Statutes or by developing a drill that is consistent with the risks assessed for the appropriate facility or any recommendations submitted by the Safe School Committee as authorized pursuant to Section 24-100.5 of Title 70 of the Oklahoma Statutes or any assisting fire or law enforcement department.

B. It shall be the duty of the principal, under the direction of the superintendent of the school district, to conform to the written plans and procedures adopted by the district as required by Section 681 of Title 63 of the Oklahoma Statutes. All students and teachers at the public schools shall participate.

C. Each public school district shall document each fire drill in writing by public school site. The records for each fire drill shall be preserved for at least three years and made available to the State Fire Marshal or the marshal's agent upon request. In addition to the fire drill documentation provided in this subsection, the school district shall document all other safety drills in writing and by school site with a copy of the report remaining at the school, a copy filed with the district administrative office and a copy with the Institute for School Security Resources as created by the Oklahoma Office of Homeland Security.

SECTION 2. REPEALER 63 O.S. 2011, Section 176, is hereby repealed.

SECTION 3. This act shall become effective July 1, 2013.

SECTION 4. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

Passed the Senate the 13th day of March, 2013.

\_\_\_\_\_  
Presiding Officer of the Senate

Passed the House of Representatives the 11th day of April, 2013.

\_\_\_\_\_  
Presiding Officer of the House  
of Representatives

OFFICE OF THE GOVERNOR

Received by the Office of the Governor this \_\_\_\_\_  
day of \_\_\_\_\_, 20\_\_\_\_\_, at \_\_\_\_\_ o'clock \_\_\_\_\_ M.

By: \_\_\_\_\_

Approved by the Governor of the State of Oklahoma this \_\_\_\_\_  
day of \_\_\_\_\_, 20\_\_\_\_\_, at \_\_\_\_\_ o'clock \_\_\_\_\_ M.

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Governor of the State of Oklahoma

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By: \_\_\_\_\_



**BILL SUMMARY**  
1st Session of the 54<sup>th</sup> Legislature

<b>Bill No.:</b>	<b>SB257</b>
<b>Version:</b>	<b>Engrossed</b>
<b>Request Number:</b>	
<b>Author:</b>	<b>Speaker Shannon Senator Bingman</b>
<b>Date:</b>	<b>4/10/2013</b>
<b>Impact:</b>	<b>Annual Cost \$522,000</b>

**Research Analysis**

SB 257 directs the Oklahoma Office of Homeland Security to designate a division within the office as the "Oklahoma School Security Institute". The Institute is to act as the central repository for the public and private elementary and secondary schools to contact for information on resources to enhance school security and assess risks and threats to school campuses. The Institute's goals and objectives are to maximize school security training; assist and coordinate with school administrators in the development and implementation of safety drills; facilitate efforts to utilize any available programs or entities specializing in security issues; and create and coordinate any working groups when necessary to continue developing and implementing new strategies and techniques on school security. Allows the Institute to develop a telephone tip line for reports of activity that may compromise school safety.

Prepared By: Brad Wolgamott

**Fiscal Analysis**

According to the Oklahoma Department of Homeland Security (ODHS), the cost to implement the provisions in SB257 would be approximately \$522,000 annually. If ODHS were to develop a telephone tip line the cost would increase by approximately \$50,000 annually.

(Please see following page for detail)

Prepared By: Marilyn Anderson

**Other Considerations**

None.



**Oklahoma School Safety and Security Training Program**  
**Proposed Budget from Oklahoma Office of Homeland Security**

**Personnel**

Four (4) total new FTE

	<u>Salary</u>	<u>Benefits</u>	<u>Total</u>
One (1) Program Manager	\$60,000	\$24,000	\$ 84,000
Two (2) Field Representatives	\$50,000	\$20,000	\$140,000
One (1) Administrative Support	\$30,000	\$ 12,000	\$ 42,000
		<b>TOTAL</b>	<b>\$266,000</b>

**Equipment**

Four (4) Computers and peripherals	\$ 8,000
Two (2) Computer Projectors	\$ 3,000
Two (2) Digital Cameras	\$ 1,000
Four (4) Blackberry Devices	\$ 3,000
Employee Development (Training)	\$15,000
Three (3) Vehicles (per year) *	\$26,000

\*(Leased from Motor Pool, not take home vehicles. Includes gas, tolls, and maintenance.)

**TOTAL      \$56,000**

**Training Program**

200 training days at \$1,000 per day*	<b>TOTAL      \$200,000</b>
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(\*Based on a "training day" not per "class." Classes could be one day, two days, or more.)  
(This figure does NOT include the cost of paying travel and per diem for attendees.)

**PROJECT TOTAL:              \$522,000**

**NOTE:** The Oklahoma Office of Homeland Security (OKOHS) intends to utilize many current OKOHS resources and did not include these costs in this proposal. (Example: Office Space, Training Registration System, Automated Training Calendar, Website Support, etc.)

**\*\*This proposal does NOT include the cost of providing two day Active Shooter (ALERRT) training to law enforcement. ALERRT costs about \$3,400 per class.**



# An Act

ENROLLED SENATE  
BILL NO. 257

By: Bingman, Ford and Burrage  
of the Senate

and

Shannon, Sherrer, Hoskin,  
Inman, Dorman and Nollan of  
the House

An Act relating to school security; requiring the Oklahoma Office of Homeland Security to designate certain division; stating function of the division; stating goals and objectives; authorizing development of certain telephone line; providing for codification; providing an effective date; and declaring an emergency.

SUBJECT: School security

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 51.2d of Title 74, unless there is created a duplication in numbering, reads as follows:

A. Upon the effective date of this act, the Oklahoma Office of Homeland Security shall designate a division of their office as the "Oklahoma School Security Institute".

B. The Oklahoma School Security Institute shall act as the central repository for the public and private elementary and secondary schools of this state to contact for information on resources made available to the schools in their efforts to enhance school security and assess risks and threats to school campuses. The goals and objectives of the Oklahoma School Security Institute shall include, but not be limited to:

1. Maximizing school security training and support to public and private elementary and secondary schools as authorized pursuant to Section 51.2b of Title 74 of the Oklahoma Statutes;

2. Assisting and coordinating with public and private elementary and secondary school administrators as required in the development and implementation of safety drills;

3. Facilitating efforts of public and private elementary and secondary schools to utilize any available programs or entities specializing in security issues; and

4. Creating and coordinating any working groups when necessary in order to continue developing and implementing new strategies and techniques for future recommendations on school security issues.

C. The Oklahoma School Security Institute may develop a telephone tip line whereby reports of activity that may compromise school safety can be called in and disseminated to the appropriate parties for additional investigation should it be warranted.

SECTION 2. This act shall become effective July 1, 2013.

SECTION 3. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

Passed the Senate the 13th day of March, 2013.

\_\_\_\_\_  
Presiding Officer of the Senate

Passed the House of Representatives the 11th day of April, 2013.

\_\_\_\_\_  
Presiding Officer of the House  
of Representatives

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By: \_\_\_\_\_

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**BILL SUMMARY**  
1st Session of the 54<sup>th</sup> Legislature

<b>Bill No.:</b>	<b>SB258</b>
<b>Version:</b>	<b>Engrossed</b>
<b>Request Number:</b>	
<b>Author:</b>	<b>Speaker Shannon</b>
	<b>Senator Bingman</b>
<b>Date:</b>	<b>4/3/2013</b>
<b>Impact:</b>	<b>\$0</b>

**Research Analysis**

The measure establishes the date of November 1 by which schools, administration buildings and institutions of higher learning must provide the annual updated plans for protecting students, faculty and visitors from disasters and emergencies required by law. The measure specifies that the plans must be submitted in an acceptable format to the emergency agency, which may include police, fire, emergency medical services, sheriff and emergency management of the appropriate jurisdiction.

Prepared By: Dawn Marks

**Fiscal Analysis**

Engrossed SB258 has no fiscal impact on state revenues.

Prepared By: Marilyn Anderson

**Other Considerations**

None.



# An Act

ENROLLED SENATE  
BILL NO. 258

By: Bingman, Ford and Burrage  
of the Senate

and

Shannon, Hoskin, McDaniel  
(Jeannie), Inman, Sherrer  
and Nollan of the House

An Act relating to school buildings; amending 63 O.S. 2011, Section 681, which relates to protection plans for schools and institutions of higher learning; requiring submission of plans to certain agencies by a certain date; providing an effective date; and declaring an emergency.

SUBJECT: School building plans

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. AMENDATORY 63 O.S. 2011, Section 681, is amended to read as follows:

Section 681. School authorities of the State of Oklahoma, its political subdivisions, and its school districts are authorized to plan, design, and construct new school buildings and make additions to existing school buildings that afford protection for the anticipated school body, faculty, and visitors against tornadoes and severe weather. Each school, administration building and institution of higher learning shall have written plans and procedures in place for protecting students, faculty, administrators and visitors from natural and man-made disasters and emergencies. Plans shall be reviewed and updated annually as appropriate by each school, administration building and institution of higher learning,

and placed on file at each school district and each local emergency ~~management~~ response organization within the district, which may include police, fire, emergency medical services, sheriff and emergency management of the appropriate jurisdiction. The plans shall be submitted in a format acceptable to the emergency agency no later than November 1 of each year. Each school district and institution of higher learning shall make annual reports to the local school board or Board of Regents detailing the status of emergency preparedness and identified safety needs for each school or institution.

SECTION 2. This act shall become effective July 1, 2013.

SECTION 3. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

Passed the Senate the 13th day of March, 2013.

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Presiding Officer of the Senate

Passed the House of Representatives the 11th day of April, 2013.

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**BILL SUMMARY**  
1st Session of the 54<sup>th</sup> Legislature

<b>Bill No.:</b>	<b>SB259</b>
<b>Version:</b>	<b>Engrossed</b>
<b>Request Number:</b>	
<b>Author:</b>	<b>Speaker Shannon</b>
	<b>Senator Bingman</b>
<b>Date:</b>	<b>4/3/2013</b>
<b>Impact:</b>	<b>\$0</b>

**Research Analysis**

SB 259 requires a school authority to immediately report to law enforcement the discovery of a firearm upon a student that is not a minor or upon any other person not authorized to possess a firearm on school property. The firearm is required to be delivered to law enforcement.

Prepared By: Brad Wolgamott

**Fiscal Analysis**

Engrossed SB259 has no fiscal impact on state revenues.

Prepared By: Marilyn Anderson

**Other Considerations**

None.





# An Act

ENROLLED SENATE  
BILL NO. 259

By: Bingman, Ford and Burrage  
of the Senate

and

Shannon, Sherrer, Hoskin,  
McDaniel (Jeannie) and  
Nollan of the House

An Act relating to firearms in schools; amending 70 O.S. 2011, Section 24-132.1, which relates to delivery of firearms to law enforcement; requiring school authorities to report discovery of unauthorized firearms to law enforcement; requiring delivery of removed or seized weapons or firearms to law enforcement; providing an effective date; and declaring an emergency.

SUBJECT: Firearms in schools

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. AMENDATORY 70 O.S. 2011, Section 24-132.1, is amended to read as follows:

Section 24-132.1. A. Pursuant to the requirements of Section 1271.1 of Title 21 of the Oklahoma Statutes, every school authority shall immediately report the discovery of a firearm not otherwise authorized by law to be possessed to a law enforcement authority and deliver any weapon or firearm, removed or otherwise seized from any minor, to a law enforcement authority for appropriate disposition.

B. Every school authority shall also immediately report to a law enforcement authority the discovery of a firearm upon a student

that is not a minor or upon any other person not otherwise authorized by law to possess a firearm on school property pursuant to Section 1280.1 of Title 21 of the Oklahoma Statutes and deliver any weapon or firearm that is removed or seized to a law enforcement authority for disposition pursuant to Section 1271.1 of Title 21 of the Oklahoma Statutes.

SECTION 2. This act shall become effective July 1, 2013.

SECTION 3. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

Passed the Senate the 13th day of March, 2013.

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Presiding Officer of the Senate

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